

DD/N

MEMORANDUM FOR:

*B...*  
You will remember that when I sent this up earlier you asked that it be checked out with the Community. Some of the responses hinted that the principals saw in this an effort to cut them further out. This of course reflects their view of how the DCI has handled NFIB more than it does our text, but it is a fact of life. I have tried to hit this point in the cover memorandum and to accept as many of their changes as I could without compromising the DCI's position. Their responses are attached.

*Richard*  
Richard Lehman  
C/NIC

Attachments .

Date 20 May 1980

## ROUTING AND RECORD SHEET

SUBJECT: (Optional)

FROM:

Walter Elder  
NFIB/S  
Room 5S01, CHB

NO.

25X1

DATE

4 April 1980

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S  
INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1. D/DCI/NFA  
Room 7E44  
CIA Hqs

2.

3. *M Lehman*

4.

5.

6.

7.

8.

9.

10.

11.

12.

13.

14.

15.

*Dick - I  
haven't tried  
to parse the  
DIA changes.  
What do  
they amount  
to?*

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DEFENSE INTELLIGENCE AGENCY

WASHINGTON, D.C. 20301

NFAC-2565-80

2 APR 1980

C-250/VP-A1

MEMORANDUM FOR THE EXECUTIVE SECRETARY, NATIONAL FOREIGN INTELLIGENCE BOARD

SUBJECT: DIA Comments on Interagency Intelligence Production

Reference: NFIB Memorandum 14.2/5, 12 March 1980.

1. We have reviewed reference and are concerned that, if approved, these guidelines would change the rules by which interagency intelligence production is handled. In our view, adoption of these guidelines would downgrade the role of the National Foreign Intelligence Board (NFIB). Because of the important implications that approval of the guidelines may entail, they should be very carefully reviewed and made more explicit before being approved by NFIB. Appropriate past DCI directives dealing with interagency intelligence production should also be referenced.

2. Regarding the "Forms of Interagency Intelligence Production," our revised submission (enclosure) is attached. Our aim in making these revisions is to improve the definition of products as separate entities, and clear up areas of possible confusion. Similarly, the role of NFIB is obscured somewhat in the guidelines and we have attempted to make adjustments accordingly.

3. If we can be of further assistance, please let me know.

1 Enclosure  
Forms of Interagency Intelligence  
Production (C) 1 Cy

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When Forwarded to the Secretary of Defense  
Classify as SECRET

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## FORMS OF INTERAGENCY INTELLIGENCE PRODUCTION

1. Interagency intelligence production is conducted under the aegis of the National Intelligence Council. There are five standard forms for such production, all of which will display any significant differences in estimative judgments, along with the rationale underlying each position.

- a. National Intelligence Estimate. The NIE addresses a foreign situation of high policy concern to the United States. The exposition is normally structured in a way that will illuminate policy issues. Some NIEs are recurring: restudied and updated annually or biannually. An NIE goes beyond the consideration of factual evidence to estimate on likely outcomes. It is formally concurred in by the NFIB and issued by the DCI.
- b. Special National Intelligence Estimate. The SNIE shares the attributes of the NIE but addresses an urgent and specific problem, usually on a non-recurring basis. It usually stems from a request by policymakers. It is shorter and is prepared and coordinated more quickly than an NIE. It is formally concurred in by the NFIB and issued by the DCI.
- c. Interagency Intelligence Memorandum. The IIM is an assessment of a foreign situation important to principal policymakers but may be written primarily for policy staffers. The IIM often presents a considerable amount of evidential or methodological detail and may or may not present estimates about the future. It is the appropriate interagency vehicle on occasions when the paramount intelligence task is the reaching of factual determinations. The IIM is issued by the DD/NFA and is coordinated at a level below NFIB. It may be referred to NFIB and issued by the DCI when so requested by an NFIB member.
- d. Alert Memorandum. The AM is a brief warning assessment of a current development threatening US interests. It addresses the possible trend of events, the resulting implications for US interests, and relevant intelligence collection actions. It is the shortest and most time-urgent of the types of interagency intelligence production, and the degree of coordination within the Intelligence Community varies according to time available.

*Multiple Issues*

*31 March 1986*

*Review*

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e. Memorandum to Holders is a device used:

- to reaffirm the findings of an existing paper after the passage of time or after significant changes in the situation.
- to update an existing paper that does not require extensive reexamination.
- to consider new questions or materials in conjunction with an existing, valid paper.

Memoranda to Holders are prepared to the same standards and by the same procedures as their parent papers.

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	Relation to Policy Concerns	Projects Forward?	Preferred Length	Detailed Factual Treatment	Time to Prepare	Method of Coordination
NIE	Direct, Broad, Basic	Yes - year or several years	Normally 10-20 Pages, dependent on subject. w/annexes if necessary	Primarily in Annexes	Weeks to Months	NFIB principals
SNIE	Direct, Focused, can be Time-Urgent	Yes - weeks or months	Normally 5-8 pages, may be longer.	Limited; No Annexes	Days to weeks	NFIB principals (through reps)
IIM	Indirect	Maybe - no set limit	Indefinite	In text or annexes as appropriate	Weeks to months	Working level
AM	Direct	Yes - Days to Weeks	1-2 pages	No	Hours to Days	Working level

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